550 W. 7th Avenue, Suite 1770, Anchorage, AK 99501-3510
Telephone: (907) 269-4501 • Fax: (907) 269-4539 • Text Telephone: (907) 465-5437
Email: questions@dced.state.ak.us • Website: www.dced.state.ak.us/cbd/

April 16, 2004

Mr. Arthur W. King Petitioner's Representative N.K.I. Box 431 Naukati, Alaska 99950-0550

Re: Petition for Incorporation of Naukati as a Second-Class City Within the Unorganized Borough

Dear Mr. King

On March 8, 2004, the Department of Community and Economic Development (hereinafter "DCED") notified you of corrections that needed to be made to the petition for incorporation of the City of Naukati as a second class city (hereinafter "Petition") before it could be accepted for filing. The needed corrections were an accurate legal description of the boundaries of the City of Naukati and a dated signature on the Petition.

By electronic mail on March 10, 2004, you notified DCED that Petitioner (1) agreed with DCED's corrected map and legal description of the territory that would encompass the City of Naukati; (2) requested that DCED's corrected map and legal description be substituted for the ones submitted with the Petition; and (3) had purposely excluded the additional 0.2 square miles of land and water questioned by DCED and did not wish to consider additional territory as part of the boundaries of the City of Naukati. On March 22, 2004, DCED received a signed and dated signature page for the petition as required in DCED's March 8 review letter.

The deadline for DCED review of the corrected material is April 21, 2004, as provided for under 3 AAC 110.440(c). DCED has completed the technical review of the corrected Petition in the manner and according to the review deadline. The Petition is determined to be substantially complete and in proper form. Accordingly, the Petition is hereby accepted for filing.

Accepting the Petition for filing marks the beginning of the opportunity for formal review and comment on the merits of the proposal by interested individuals and organizations. It does not imply that either DCED or the Local Boundary Commission has taken a

position with respect to the proposal. DCED will present its formal analysis of the proposal after it has further examined the Petition and considered timely responsive briefs and comments, along with the Petitioner's reply to those responsive briefs and comments.

In accordance with 3 AAC 110.450, you, as Petitioner's Representative, must give public notice of the filing of the Petition. Further, 3 AAC 110.460 requires that you serve a copy of the Petition on certain entities. Proof of compliance with the notice and service requirements must be provided under 3 AAC 110.470. Please read and follow the instructions carefully. A summary listing of the requirements is enclosed to assist you in that regard.

## Public Notice of the Filing of the Petition and Opportunity for Comment.

In accordance with 3 AAC 110.640(a), the Chairman of the Local Boundary Commission has set 4:30 p.m., Tuesday, June 15, 2004, as the deadline for the <u>receipt</u> in this office of responsive briefs and written comments concerning the Petition.

Public notice of the filing of the Petition must be given by publication, posting, and mailing in accordance with 3 AAC 110.450. The following specific requirements must be met.

✓ Publication. The provisions of 3 AAC 110.450(a)(1) require you to publish public notice of the filing of the Petition in a display-ad format once each week for three consecutive weeks in one or more newspapers of general circulation designated by the department. DCED is required by 3 AAC 110.450(b) to specify the wording of the notice.

The Petition lists the *Island News* and the *Ketchikan Daily News* as the newspapers serving Naukati. DCED hereby designates the *Island News* as the newspaper for publication of the notice of the filing of the Petition. Publication of the notice in the *Ketchikan Daily News* is left to your discretion.

To facilitate the required publication, we have arranged on your behalf for publication of the notice in the *Island News* on May 3, May 10, and May 17, 2004. However, since it is the Petitioner's responsibility for publication of the notice, billings for those publications will be sent to you for payment.

In the event that you elect to publish the notice in the *Ketchikan Daily News*, DCED is providing you with the enclosed camera-ready copy of the notice for that newspaper.

DCED will arrange for the notice to be published on the State's Internet Web site, Online Public Notices <a href="http://notes3.state.ak.us/pn/pubnotic.nsf">http://notes3.state.ak.us/pn/pubnotic.nsf</a>>. DCED will also

publish the notice on the Local Boundary Commission's Internet Web site <a href="http://www.dced.state.ak.us/dca/lbc/lbc.htm">http://www.dced.state.ak.us/dca/lbc/lbc.htm</a>.

- ✓ Posting of Notice. As required by 3 AAC 110.450(a)(2), notice of the filing of the Petition must be posted in at least the following four prominent locations readily accessible to the public within the proposed city boundaries:
  - 1. Naukati Connection Store and Post Office bulletin board (hereinafter referred to as the "Naukati Store");
  - 2. Naukati church bulletin board;
  - 3. Naukati cabins laundromat bulletin board; and
  - 4. Naukati School bulletin board.

In order to coordinate the publication and posting of the notice, the notice must be posted in the locations noted above no later than May 3, 2004.

Under 3 AAC 110.450(a)(3), you must ensure that the notice remains posted at all locations until the close of the comment period on June 15, 2004.

## ✓ Notice to Specific Individuals and Organizations.

Under 3 AAC 110.450(a)(4), you must hand deliver or mail, postage prepaid, the notice of the filing of the Petition, correctly addressed to all municipalities having jurisdictional boundaries extending within twenty miles of the proposed City of Naukati boundaries. The Petition identifies only one such municipality:

City of Coffman Cove P.O. Box 18135 Coffman, AK 99918

Serving notice on the other entities listed in the Petition is left to your discretion.

Additionally, DCED directs that you provide notice of the filing of the Petition to the following:

City of Craig P.O. Box 725 Craig, AK 99921

City of Klawock P.O. Box 469 Klawock AK 99925 Letter to Petitioner's Representative/King- City of Naukati April 16, 2004 Page 4 of 6

> City of Thorne Bay P.O. Box 19110 Thorne Bay AK 99919

The notice should be mailed to those entities no later than May 3, 2004.

In conjunction with arranging for publication of the public notice, DCED has provided notice of the filing of the Petition to appropriate State officials, including members of the Local Boundary Commission, the heads of principal agencies, and others. A list of State officials to whom DCED has provided notice will be mailed to you shortly.

**Request for Public Service Announcement.** Under 3 AAC 110.450(a)(5) you are required to submit a request for a public service announcement of the filing of the Petition to *at least one* radio station or television station serving the community proposed for incorporation. The law further specifies that you must request that announcement be made for fourteen days following receipt of the request.

The Petition lists KRBD as the public radio station serving Naukati. Please submit the public service announcement to KRBD and any other radio or television stations that you desire. The request should be mailed by May 3, 2004.

## Service of Petition.

In accordance with 3 AAC 110.460(a), a complete copy of the Petition must be served on the City of Coffman Cove, City of Craig, City of Klawock, and City of Thorne Bay. This should be done by May 3, 2004. The copy and exhibits used for service must conform in size and color to the original Petition.

## Opportunity for Public Review of Petition Materials.

In accordance with 3 AAC 110.460(b), and as we discussed on April 7, 2004, you must make a **full set** of Petition documents available for public review beginning May 3, 2004, at the Naukati Store and Post Office. **In addition to the Petition itself, the "Petition documents" include all public notices, responsive briefs, the reply brief, and DCED reports.** 

In addition to the Petition materials, you should provide a copy of the laws establishing standards and procedures for city incorporation. A copy of Article X, Section 7 of Alaska's constitution, AS 29.05.011, AS 29.05.021, AS 29.05.060 – AS 29.05.140, 3 AAC 110.005 - 3 AAC 110.042, 3 AAC 110.400 – 3 AAC 110.660, 3 AAC 110.900 – 3 AAC 110.990 is enclosed.

The Petition documents must be made available at the Naukati Store during the times listed in the Petition. Additionally, you must "accommodate specific requests for public review of the petition documents at reasonable times in the evening and on weekend days." The Petition documents must remain available for public review through the last

date on which a court could order the Local Boundary Commission to reconsider some aspect of its decision regarding the proposal.

The Petition also indicates that the Petition documents will be made available for public review at the Naukati church, Naukati cabins laundromat, and Naukati School. As we discussed, you are certainly free to do so at your discretion. However, the location at which the documents **must be available** is the Naukati Store.

## Additional Copies of the Petition.

The five additional complete copies of the Petition documents, required by 3 AAC 110.470, have already been provided to this office and updated to include copies of the signed and dated signature page, legal description, and maps.

## **Proof of Notice and Service.**

The provisions of 3 AAC 110.470 require that you provide to this office by June 22, 2004, a sworn affidavit that the steps outlined herein have been completed. A form is enclosed for your use in that regard.

The affidavit should be submitted to Dan Bockhorst at the address noted on the letterhead. If you have questions or desire further information concerning any of the matters outlined in this letter, please call Mr. Bockhorst at 1-907-269-4559 or Jeanne McPherren at 1-907-269-4594.

Sincerely,

DIVISION OF COMMUNITY ADVOCACY

Lene Kane

Gene Kane Director

#### **Enclosures:**

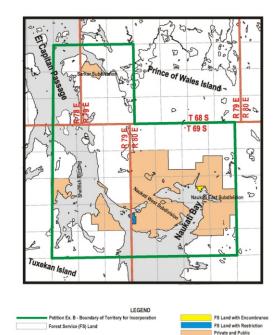
- 1. "Public Notice Notice of Filing of Petition to Incorporate a Second Class City of Naukati" (8.5" X 14" format for posting);
- "Public Notice Notice of Filing of Petition to Incorporate a Second Class City of Naukati" (camera-ready version which DCED has already submitted for publication in the *Island News* as a display ad);
- 3. "Public Notice Notice of Filing of Petition to Incorporate a Second Class City of Naukati" (camera-ready version for publication in the *Ketchikan Daily News* if you wish to publish in that newspaper);
- 4. Public Service Announcement of the filing of the Petition:

- laws regarding standards and procedures for city incorporation (Article X, Section 7 of Alaska's Constitution, AS 29.05.011, AS 29.05.021, AS 29.05.060 – AS 29.05.140, 3 AAC 110.005 - 3 AAC 110.042, 3 AAC 110.400 – 3 AAC 110.660, and 3 AAC 110.900 – 3 AAC 110.990);
- 6. summary listing of requirements for notice, service, and deposit of the Petition; and
- 7. form for affidavit of notice, service, and deposit of the Petition.

cc: Ronald A. Brown, Petitioner's Alternate Representative Darroll Hargraves, Chairman, Local Boundary Commission Dan Bockhorst, Local Boundary Commission Staff Supervisor

## Notice of Filing of Petition for Incorporation of the City of Naukati as a Second-Class City in the Unorganized Borough

Under AS 29.05.060(12), qualified voters of Naukati have filed a petition with the Alaska Local Boundary Commission (LBC) for incorporation of the "City of Naukati" as a second-class city government.



The proposed city is on the northwest coast of Prince of Wales Island. The proposed city boundaries encompass an estimated 44 square miles of land and water (34.18 square miles of land and 9.82 miles of water), extending from the Naukati East Subdivision on the east to the shellfish farming bays and coves on the west and from Naukati Bay on the south to the Sarkar Subdivision and El Capitan Lodge on the north. The precise legal description of the boundaries of the proposed City of Naukati is set out in the Petition A map of the territory proposed for incorporation appears at the left.

Under Article X, Section 7 of Alaska's Constitution, standards governing the incorporation of city governments are established in AS 29.05.011 - 29.05.021. Additional standards governing city incorporation have been adopted in 3 AAC 110.005 - 3 AAC 110.042 and 3 AAC 110.900 - 3 AAC 110.990. Procedures governing incorporation of city governments are set out in AS 29.05.060 - 29.05.150 and 3 AAC 110.400 - 3 AAC 110.660.

The petition and related documents are available for public review at the Naukati Connection Store and Post Office, which is open Monday - Saturday 8 a.m. - 7 p.m. and Sunday 10 a.m. - 6 p.m.

An interested person or entity may file with the LBC written comments supporting or opposing the incorporation petition. Additionally, a person or entity with the capacity to sue and be sued may file with the LBC a responsive brief favorable or adverse to the petition. Responsive briefs must be filed in accordance with 3 AAC 110.480. A person who files a responsive brief (as distinguished from written comments) gains certain

procedural rights and duties during the incorporation proceedings. The deadline for filing responsive briefs and written comments with the LBC is 4:30 p.m., Tuesday, June 15, 2004. Responsive briefs and written comments must be received in the office below by that deadline:

Local Boundary Commission Staff 550 West Seventh Avenue, Suite 1770 Anchorage, AK 99501-3510 Fax: 907-269-4539 Email: LBC@dced.state.ak.us

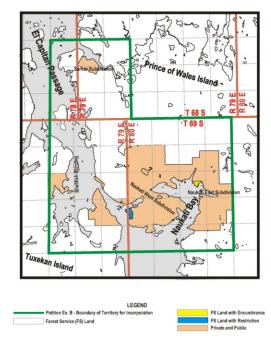
Questions concerning the proposed incorporation may be directed to LBC staff at the mailing address, e-mail address, or facsimile number listed above. Additionally, inquiries may be directed to LBC staff by telephone at (907) 269-4560.

After the petitioner has an opportunity to answer any responsive briefs and comments, the Alaska Department of Community and Economic Development (DCED) will prepare a preliminary report on the proposal. DCED will also hold a public meeting in Naukati for the purpose of taking public comment. Notice of that meeting will be issued separately. Following comment and briefing on the incorporation proposal, DCED's preliminary report, and the public meeting, DCED will issue its final report.

The LBC will then hold at least one public hearing on the proposal in Naukati. If the LBC approves the petition, incorporation will be subject to approval by a majority of the Naukati voters casting ballots on the proposition at an election to be conducted by the State of Alaska.

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deadline for filing responsive briefs and written comments with the LBC is 4:30 p.m., Tuesday, June 15, 2004. Responsive briefs and written comments must be received in the office below by that deadline:

Local Boundary Commission Staff 550 West Seventh Avenue, Suite 1770 Anchorage, AK 99501-3510 Fax: 907-269-4539 Email: LBC@dced.state.ak.us

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After the petitioner has an opportunity to answer any responsive briefs and comments, the Alaska Department of Community and Economic Development (DCED) will prepare a preliminary report on the proposal. DCED will also hold a public meeting in Naukati for the purpose of taking public comment. Notice of that meeting will be issued separately. Following comment and briefing on the incorporation proposal, DCED's preliminary report, and the public meeting, DCED will issue its final report.

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# PUBLIC SERVICE ANNOUNCEMENT Petition for Incorporation of the City of Naukati as a Second-Class City in the Unorganized Borough

## PLEASE BROADCAST THIS PSA FOR FOURTEEN DAYS FROM THE DATE OF RECEIPT

Voters of Naukati have filed a petition for incorporation of the "City of Naukati" as a second-class city government.

The proposed city is on the northwest coast of Prince of Wales Island. The proposed city boundaries encompass an estimated 44 square miles of land and water (34.18 square miles of land and 9.82 miles of water), extending from the Naukati East Subdivision on the east to the shellfish farming bays and coves on the west and from Naukati Bay on the south to the Sarkar Subdivision and El Capitan Lodge on the north. The precise legal description of the boundaries of the proposed City of Naukati is set out in the Petition.

The incorporation petition and related documents are available for public review at the Naukati Connection Store and Post Office, which is open Monday - Saturday from 8 a.m. - 7 p.m. and Sunday from 10 a.m. - 6 p.m.

Written comments and responsive briefs supporting or opposing the incorporation petition may be filed with the Local Boundary Commission. The deadline for filing comments and responsive briefs with the Local Boundary Commission is 4:30 p.m., Tuesday, June 15, 2004.

Details about the filing of written comments and responsive briefs, including the mailing address, fax number, and e-mail address are provided in the complete public notice of the filing of the petition which is posted at:

- 1. Naukati Connection Store and Post Office:
- 2. Naukati Church:
- 3. Naukati Cabins Laundromat; and
- 4. Naukati School.

Inquiries concerning the incorporation proposal may be directed to the Petitioner's Representative, Arthur W. King, at (907) 629-4266. The Petitioner's Alternate Representative is Ronald A. Brown.

Inquires may also be directed to the Local Boundary Commission staff at (907) 269-4560.

## Alaska Constitution ARTICLE X Local Government

**Section 7.** Cities. Cities shall be incorporated in a manner prescribed by law, and shall be a part of the borough in which they are located. Cities shall have the powers and functions conferred by law or charter. They may be merged, consolidated, classified, reclassified, or dissolved in the manner provided by law.

#### Decisions -

Power of home rule city is measured by charter. The meaning of this section is that, where a home rule city is concerned, the charter and not a legislative act is looked to in order to determine whether a particular power has been conferred upon the city. It would be incongruous to recognize the constitutional provision stating that a home rule city "may exercise all legislative powers not prohibited by law or by charter" (Alaska Const., art. X, Sec. 11), and then to say that the power of a home rule city is measured by a legislative act. Lien v. City of Ketchikan, 383 P.2d 721 (Alaska 1963).

This section and Sec. 9 distinguished. - The constitutional distinction between Sec. 9 of this article, granting the qualified voters of a first class city the right to adopt, amend, or repeal a home rule charter, and this section, providing that cities may be merged, consolidated or dissolved in the manner provided by the legislature, appears to be reflective of a policy which has as its objective the placement of decisional responsibility for local problems within local control and decisional responsibility for broader problems in control of a broader community. City of Douglas v. City & Borough of Juneau, 484 P.2d 1040 (Alaska 1971).

The phrase "dissolved in the manner provided by law," - is interchangeable with "in the manner provided by the legislature." City of Douglas v. City & Borough of Juneau, 484 P.2d 1040 (Alaska 1971).

Since this section says dissolved "in the manner" provided by the legislature, it empowers the legislature to construct any otherwise constitutional scheme for dissolution, rather than requiring the legislature to perform the dissolution. City of Douglas v. City & Borough of Juneau, 484 P.2d 1040 (Alaska 1971).

This section leaves the legislature free to determine - the manner of dissolution of cities. City of Douglas v. City & Borough of Juneau, 484 P.2d 1040 (Alaska 1971).

Delegation of power to dissolve cities. - By placing the power to dissolve cities in the legislature, the constitution does not impliedly prohibit the legislature from delegating the power to others. City of Douglas v. City & Borough of Juneau, 484 P.2d 1040 (Alaska 1971).

Applied in Area Dispatch, Inc. v. City of Anchorage, 544 P.2d 1024 (Alaska 1976).

Quoted in Chugach Elec. Ass'n v. City of Anchorage, 476 P.2d 115 (Alaska 1970).

Cited in Jefferson v. State, 527 P.2d 37 (Alaska 1974).

## Title 29 Standards and Procedures

- **Sec. 29.05.011. Incorporation of a city.** (a) A community that meets the following standards may incorporate as a first class or home rule city:
  - (1) the community has 400 or more permanent residents;
- (2) the boundaries of the proposed city include all areas necessary to provide municipal services on an efficient scale;
- (3) the economy of the community includes the human and financial resources necessary to provide municipal services; in considering the economy of the community, the Local Boundary Commission shall consider property values, economic base, personal income, resource and commercial development, anticipated functions, and the expenses and income of the proposed city, including the ability of the community to generate local revenue;
- (4) the population of the community is stable enough to support city government;
  - (5) there is a demonstrated need for city government.
- (b) A community that meets all the standards under (a) of this section except (a)(1) may incorporate as a second class city. (§ 4 ch 74 SLA 1985; am § 6 ch 58 SLA 1994)

**Effect of amendments.** — The 1994 amendment, effective August 22, 1994, inserted "or home rule" in the introductory language in subsection (a).

- **Sec. 29.05.021. Limitations on incorporation of a city.** (a) A community in the unorganized borough may not incorporate as a city if the services to be provided by the proposed city can be provided by annexation to an existing city.
- (b) A community within a borough may not incorporate as a city if the services to be provided by the proposed city can be provided on an areawide or nonareawide basis by the borough in which the proposed city is located, or by annexation to an existing city. (§ 4 ch 74 SLA 1985)
- **Sec. 29.05.060. Petition.** Municipal incorporation is proposed by filing a petition with the department. The petition must include the following information about the proposed municipality:
  - (1) class;
  - (2) name:
  - (3) boundaries;
  - (4) maps, documents, and other information required by the department:
  - (5) composition and apportionment of the governing body;
- (6) a proposed operating budget for the municipality projecting sources of income and items of expenditure through the first full fiscal year of operation;
- (7) for a borough or unified municipality, based on the number who voted in the respective areas in the last general election, the signature and resident address of 15 percent of the voters in

- (A) home rule and first class cities in the area of the proposed borough or unified municipality; and
- (B) the area of the proposed borough or unified municipality outside home rule and first class cities;
- (8) for a first class borough or unified municipality, a designation of areawide powers to be exercised;
- (9) for a second class borough, a designation of areawide and nonareawide powers to be exercised;
- (10) for a first class, second class, or home rule city, a designation of the powers to be exercised:
- (11) for a first class or home rule city, based on the number who voted in the area in the last general election, the signatures and resident addresses of 50 voters in the proposed city or of 15 percent of the voters in the proposed city, whichever is greater;
- (12) for a second class city, based on the number who voted in the area in the last general election, the signatures and resident addresses of 25 voters in the proposed city or of 15 percent of the voters in the proposed city, whichever is greater;
- (13) for a home rule city, home rule borough, or unified municipality a proposed home rule charter. (§ 4 ch 74 SLA 1985; am § 8 ch 58 SLA 1994)

**Effect of amendments.** — The 1994 amendment, effective August 22, 1994, substituted "must" for "shall" in the second sentence of the introductory language, inserted "or unified municipality" in three places in paragraph (7) and in one place in paragraphs (8) and (13), substituted "first class, second class, or home rule city" for "first or second class city" in paragraph (10), inserted "or home rule" in paragraph (11), and inserted "city, home rule" in paragraph (13).

- **Sec. 29.05.070. Review.** The department shall review an incorporation petition for content and signatures and shall return a deficient petition for correction and completion. (§ 4 ch 74 SLA 1985)
- **Sec. 29.05.080. Investigation.** (a) If an incorporation petition contains the required information and signatures, the department shall investigate the proposal and shall hold at least one public informational meeting in the area proposed for incorporation. The department shall publish notice of the meeting.
- (b) The department may combine incorporation petitions from the same general area.
- (c) The department shall report its findings to the Local Boundary Commission with its recommendations regarding the incorporation. (§ 4 ch 74 SLA 1985)
- **Sec. 29.05.090. Hearing.** The Local Boundary Commission shall hold at least one public hearing in the area proposed to be incorporated for the purpose of receiving testimony and evidence on the proposal. (§ 4 ch 74 SLA 1985)
- **Sec. 29.05.100. Decision.** (a) The Local Boundary Commission may amend the petition and may impose conditions on the incorporation. If the commission determines that the incorporation, as amended or conditioned if

appropriate, meets applicable standards under the state constitution and commission regulations, meets the standards for incorporation under AS 29.05.011 or 29.05.031, and is in the best interests of the state, it may accept the petition. Otherwise it shall reject the petition.

(b) A Local Boundary Commission decision under this section may be appealed under the AS 44.62 (Administrative Procedure Act). (§ 4 ch 74 SLA 1985; am § 9 ch 58 SLA 1994; am §2 ch 86 SLA 1999)

**Effect of amendments.** — The 1999 amendment, effective September 28, 1999, rewrote subsection (a). The 1994 amendment, effective August 22, 1994, in subsection (a), substituted "may accept" for "Shall accept" and inserted "or amend" in the second sentence, deleted "If the commission determines that the proposed municipal boundaries can be altered to meet the standards, it may alter the boundaries" preceding "and accept the petition" in the former third sentence, and made a related stylistic change.

- **Sec. 29.05.110. Incorporation election.** (a) The Local Boundary Commission shall immediately notify the director of elections of its acceptance of an incorporation petition. Within 30 days after notification, the director of elections shall order an election in the proposed municipality to determine whether the voters desire incorporation and, if so, to elect the initial municipal officials. If incorporation is rejected, no officials are elected. The election shall be held not less than 30 or more than 90 days after the date of the election order. The election order must specify the dates during which nomination petitions for election of initial officials may be filed.
- (b) A voter who has been a resident of the area within the proposed municipality for 30 days before the date of the election order may vote.
- (c) Areawide borough powers included in an incorporation petition are considered to be part of the incorporation question. In an election for the incorporation of a second class borough, each nonareawide power to be exercised is placed separately on the ballot. Adoption of a nonareawide power requires a majority of the votes cast on the question, and the vote is limited to the voters residing in the proposed borough but outside all cities in the proposed borough.
- (d) A home rule charter included in an incorporation petition under AS 29.05.060(13) is considered to be part of the incorporation question. The home rule charter is adopted if the voters approve incorporation of the city, borough, or unified municipality.
- (e) The director of elections shall supervise the election in the general manner prescribed by the AS 15 (Election Code). The state shall pay all election costs under this section. (§ 4 ch 74 SLA 1985; am § 10 ch 58 SLA 1994)

**Effect of Amendments.** — The 1994 amendment, effective August 22, 1994, substituted "the city, borough, or unified municipality" for "the borough" in the second sentence in subsection (d).

**Sec. 29.05.120. Election of initial officials.** (a) Nominations for initial municipal officials are made by petition. The petition shall be in the form prescribed by the director of elections and must include the name and address of the nominee and a statement of the nominee that the nominee is qualified under the provisions of this title for the office that is sought. A person may file for and occupy more than one office, but may not serve simultaneously as

- (1) borough mayor and as a member of the assembly; or
- (2) city mayor and as a member of the council in a first class city.
- (b) Except for a proposed second class city, petitions to nominate initial officials must include the signature and resident address of 50 voters in the area of the proposed municipality, or that area of the proposed municipality from which the officials are to be elected under the composition and apportionment set out in the accepted incorporation petition.
- (c) Petitions to nominate initial officials of a second class city must include the signature and resident address of 10 voters in the area of the proposed city.
- (d) The director of elections shall supervise the election in the general manner prescribed by the AS 15 (Election Code). The state shall pay all election costs.
- (e) The initial elected officials take office on the first Monday following certification of their election.
- (f) The initial elected members of the governing body shall determine by lot the length of their terms of office so that a proportionate number of terms expire each year, resulting in staggered terms of office for members subsequently elected. (§ 4 ch 74 SLA 1985)
- **Sec. 29.05.130.** Integration of special districts and service areas. (a) A service area in a newly incorporated municipality shall be integrated into the municipality within two years after the date of incorporation. On integration the municipality succeeds to all the rights, powers, duties, assets, and liabilities of the service area. On integration all property in the service area subject to taxation to pay the principal and interest on bonds at the time of integration remains subject to taxation for that purpose.
- (b) After integration, the municipality may exercise in a former service area all of the rights and powers exercised by the service area at the time of integration, and, as successor to the service area, may levy and collect special charges, taxes, or assessments to amortize bonded indebtedness incurred by the service area or by a municipality in which the service area was formerly located. (§ 4 ch 74 SLA 1985)
- **Sec. 29.05.140. Transition.** (a) The powers and duties exercised by cities and service areas that are succeeded to by a newly incorporated municipality continue to be exercised by the cities and service areas until the new municipality assumes the powers and functions, which may not exceed two years after the date of incorporation. Ordinances, rules, resolutions, procedures, and orders in effect before the transfer remain in effect until superseded by the action of the new municipality.
- (b) Before the assumption, the new municipality shall give written notice of its assumption of the rights, powers, duties, assets, and liabilities under this section and AS 29.05.130 to the city or service area concerned. Municipal officials shall consult with the officials of the city or service area concerned and arrange an orderly transfer.

- (c) After the incorporation of a new municipality, a service area in it may not assume new bonded indebtedness, make a contract, or transfer an asset without the consent of the governing body.
- (d) Upon incorporation, the home rule charter of a unified municipality operates to dissolve all municipalities in the area unified in accordance with the charter.
- (e) This section applies to home rule and general law municipalities. (§ 4 ch 74 SLA 1985; am § 11 ch 58 SLA 1994)

**Effect of amendments.** — The 1994 amendment, effective August 22, 1994, added present subsection (d).

## ARTICLE 1. STANDARDS FOR INCORPORATION OF CITIES.

## Section

- 05. Community
- 10. Need
- 20. Resources
- 30. Population
- 40. Boundaries
- 42. Best interests of state
- **3 AAC 110.005. COMMUNITY.** An area proposed for incorporation as a city must encompass a community.

(Eff. 5/19/02, Register 162) Authority: AS 29.05.011, AS 44.33.812

- **3 AAC 110.010. NEED.** (a) In accordance with AS 29.05.011, a community must demonstrate a reasonable need for city government. In this regard, the commission may consider relevant factors, including
  - (1) existing or reasonably anticipated social or economic conditions;
- (2) existing or reasonably anticipated health, safety and general welfare conditions;
  - (3) existing or reasonably anticipated economic development; and
  - (4) adequacy of existing services.
- (b) In accordance with AS 29.05.021, a community may not incorporate as a city if essential city services can be provided more efficiently or more effectively by annexation to an existing city, or can be provided more efficiently or more effectively by an existing organized borough on an areawide basis or non-areawide basis, or through an existing borough service area.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162) Authority: AS 29.05.011, AS 29.05.021, AS 44.33.812

- **3 AAC 110.020. RESOURCES.** In accordance with AS 29.05.011, the economy of a proposed city must include the human and financial resources necessary to provide essential city services on an efficient, cost-effective level. In this regard, the commission
  - (1) will consider
    - (A) the reasonably anticipated functions of the proposed city;
    - (B) the reasonably anticipated expenses of the proposed city;
  - (C) the ability of the proposed city to generate and collect local revenue, and the reasonably anticipated income of the proposed city;
  - (D) the feasibility and plausibility of the anticipated operating and capital budgets of the proposed city through the third full fiscal year of operation;
    - (E) the economic base of the proposed city;
    - (F) property valuations for the proposed city;

- (G) existing and reasonably anticipated industrial, commercial, and resource development for the proposed city; and
  - (H) personal income of residents of the proposed city; and
  - (2) may consider other relevant factors, including
    - (A) land use for the proposed city;
- (B) the need for and availability of employable skilled and unskilled persons to serve the proposed city; and
- (C) a reasonably predictable level of commitment and interest of the residents in sustaining a city.

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(Eff. 7/31/92, Register 123; am 5/19/02, Register 162) Authority: Art. X, sec. 12, Ak Const., AS 29.05.011, AS 44.33.812
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- **3 AAC 110.030. POPULATION.** (a) In accordance with AS 29.05.011, the population of a proposed city must be sufficiently large and stable to support the proposed city government. In this regard, the commission may consider relevant factors, including
  - (1) total census enumeration;
  - (2) durations of residency;
  - (3) historical population patterns;
  - (4) seasonal population changes; and
  - (5) age distributions.
- (b) To become a first class or home rule city, the territory proposed for incorporation must have a population of at least 400 permanent residents.

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(Eff. 7/31/92, Register 123; am 5/19/02, Register 162), Authority:
Art. X, sec. 12, Ak Const., AS 29.05.011, AS 44.33.812
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- **3 AAC 110.040. BOUNDARIES.** (a) In accordance with AS 29.05.011, the boundaries of a proposed city must include all land and water necessary to provide the full development of essential city services on an efficient, cost-effective level. In this regard, the commission may consider relevant factors, including
  - (1) land use and ownership patterns;
  - (2) population density;
  - (3) existing and reasonably anticipated transportation patterns and facilities:
  - (4) natural geographical features and environmental factors; and
  - (5) extraterritorial powers of cities.
- (b) The boundaries of the proposed city must include only that territory comprising a present local community, plus reasonably predictable growth, development, and public safety needs during the 10 years following the effective date of incorporation.
- (c) The boundaries of the proposed city may not include entire geographical regions or large unpopulated areas, except if those boundaries are justified by the application of the standards in 3 AAC 110.005 3 AAC 110.042.
- (d) Absent a specific and persuasive showing to the contrary, the commission will presume that territory proposed for incorporation that is non-contiguous or that contains enclaves does not include all land and water necessary to allow for the full development of essential city services on an efficient, cost-effective level.

(e) If a petition for incorporation of a proposed city describes boundaries overlapping the boundaries of an existing organized borough or city, the petition for incorporation must also address and comply with all standards and procedures for either annexation of the new city to the existing borough, or detachment of the overlapping region from the existing borough or city. The commission will consider and treat that petition for incorporation as also being either an annexation petition to the existing borough, or a detachment petition from the existing borough or city.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162), Authority: Art. X, sec. 12, Ak Const., AS 29.05.011, AS 44.33.812

- **3 AAC 110.042. BEST INTERESTS OF STATE.** In determining whether incorporation of a city is in the best interests of the state under AS 29.05.100(a), the commission may consider relevant factors, including whether incorporation
  - (1) promotes maximum local self-government;
  - (2) promotes a minimum number of local government units;
- (3) will relieve the state government of the responsibility of providing local services; and
- (4) is reasonably likely to expose the state government to unusual and substantial risks as the prospective successor to the city in the event of the city's dissolution.

(Eff.5/19/02, Register 162), Authority: Art. X, sec. 12, Ak Const., AS 29.05.100, AS 44.33.812

## ARTICLE 12. PROCEDURES FOR PETITIONING.

## Section

<ul> <li>410. Petitioners</li> <li>420. Petition</li> <li>425. Legislative review annexation petitions</li> <li>430. Consolidation of petitions</li> <li>440. Technical review of petition</li> <li>450. Notice of petition</li> <li>460. Service of petition</li> <li>470. Proof of notice and service</li> <li>480. Responsive briefs and written comments</li> <li>490. Reply brief</li> <li>540. Amendments and withdrawal</li> <li>550. Commission hearing procedures</li> <li>570. Decisional meeting</li> <li>580. Reconsideration</li> <li>690. Certain local action annexations</li> <li>600. Local action/local option elections</li> <li>610. Legislative review</li> <li>620. Judicial review</li> <li>630. Effective date and certification</li> <li>640. Scheduling</li> <li>650. Resubmittals and reversals</li> </ul>
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<ul> <li>440. Technical review of petition</li> <li>450. Notice of petition</li> <li>460. Service of petition</li> <li>470. Proof of notice and service</li> <li>480. Responsive briefs and written comments</li> <li>490. Certain local action annexations</li> <li>400. Local action/local option elections</li> <li>410. Legislative review</li> <li>420. Judicial review</li> <li>430. Effective date and certification</li> <li>480. Scheduling</li> </ul>
<ul> <li>450. Notice of petition</li> <li>460. Local action/local option elections</li> <li>460. Service of petition</li> <li>470. Proof of notice and service</li> <li>480. Responsive briefs and written comments</li> <li>600. Local action/local option elections</li> <li>610. Legislative review</li> <li>620. Judicial review</li> <li>630. Effective date and certification</li> <li>640. Scheduling</li> </ul>
<ul> <li>460. Service of petition</li> <li>470. Proof of notice and service</li> <li>480. Responsive briefs and written comments</li> <li>610. Legislative review</li> <li>620. Judicial review</li> <li>630. Effective date and certification</li> <li>640. Scheduling</li> </ul>
<ul> <li>470. Proof of notice and service</li> <li>480. Responsive briefs and written comments</li> <li>480. Scheduling</li> <li>480. Scheduling</li> </ul>
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490. Reply brief 650. Resubmittals and reversals
500. Limitations on advocacy 660. Purpose of procedural regulations;
510. Informational sessions relaxation or suspension of
520. Departmental public meetings procedural regulation

**3 AAC 110.400. APPLICABILITY.** Except as provided in 3 AAC 110.590, 3 AAC 110.410 - 3 AAC 110.660 apply to petitions for city reclassification under AS 29.04, for incorporation under AS 29.05, and for alterations to municipalities under AS 29.06. However, only those sections of 3 AAC 110.410 - 3 AAC 110.660 with which compliance is required under 3 AAC 110.590 apply to an annexation petition filed under a local action method provided for in AS 29.06.040(c)(2) or (c)(3).

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority:Art. X, sec. 12, Ak Const.; AS 29.06.100; AS 20.04.040; AS 29.06.460; AS 29.05.060; AS 44.33.812; AS 29.06.040; AS 29.06.090

**3 AAC 110.410. PETITIONERS.** (a) A petition for a proposed action by the commission under this chapter may be initiated by

- (1) the legislature;
- (2) the commissioner;
- (3) the staff of the commission or a person designated by the commission, subject to (d) of this section;
  - (4) a political subdivision of the state;
  - (5) a regional educational attendance area;
  - (6) a coastal resource service area;
- (7) at least 10 percent of the persons registered to vote in a political subdivision of the state, in a regional educational attendance area, or in a coastal resource service area, if the petition seeks the alteration of a municipality under AS 29.06, other than by local option under AS 29.06.090(b)(2) or AS 29.06.450(a)(2);

- (8) at least 10 percent of the persons registered to vote in a territory proposed for annexation by election under AS 29.06.040(c)(1) or by legislative review under AS 29.06.040(b) or AS 44.33.812(b)(2);
- (9) at least 25 percent of the persons registered to vote in a territory proposed for detachment by election under AS 29.06.040(c)(1) or by legislative review under AS 29.06.040(b) or AS 44.33.812(b)(2); or
  - (10) the number of qualified voters required under
    - (A) AS 29.04.040, if the petition seeks reclassification of a city;
    - (B) AS 29.05.060, if the petition seeks a municipal incorporation; and
  - (C) AS 29.06.090(b)(2) or AS 29.06.450(a)(2), if the petition is a local option petition under those provisions.
- (b) If, to achieve compliance with AS 29.06.100(a), a petition for merger or consolidation must be signed by a percentage of voters from one or more cities within a borough, and also by a percentage of voters in that borough, all voters who sign the petition as borough voters must reside outside any city or cities joining that petition. The number of borough voters required to sign the petition must be based on the number of registered voters or the number of votes cast in the area of the borough outside any city or cities joining the petition.
- (c) The provisions of (a)(10) of this section may not be construed to apply to petition procedures established by the commission under AS 44.33.812(a)(2), AS 29.06.040(c) for annexation and detachment, AS 29.06.090(b)(1) for merger and consolidation, or AS 29.06.450(a)(1) for dissolution.
- (d) The staff of the commission or a person designated by the commission may initiate a petition if the commission
- (1) determines that the action proposed will likely promote the standards established under the Constitution of the State of Alaska, AS 29.04, AS 29.05, AS 29.06, or this chapter; and
- (2) directs the staff or designated person to prepare a petition by a motion approved by a majority of the appointed membership of the commission.
- (e) The entity or group initiating a petition under (a) of this section is the petitioner. A petition must include a designation of one person as representative of the petitioner.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority:Art. X, sec. 12, Ak Const.; AS 29.06.100; AS 29.06.450; AS 29.04.040; AS 29.06.460; AS 29.05.060; AS 44.33.812; AS 29.06.040; AS 29.06.090

- **3 AAC 110.420. PETITION.** (a) A proposal for one or more actions by the commission under this chapter is initiated by filing a petition and supporting materials with the department.
- (b) A petition must be filed on forms provided by the department. On the forms provided, the department shall require that the petition include the following information and supporting materials:
  - (1) the name of the petitioner;
  - (2) the name and class of any
    - (A) existing municipal government for which a change is proposed; and
    - (B) proposed municipal government;
  - (3) a general description of the nature of the proposed commission action;

- (4) a general description of the area proposed for change;
- (5) a statement of reasons for the petition;
- (6) legal descriptions, maps, and plats for a proposed municipality, or for any existing municipality for which a change is proposed;
  - (7) the size of the area proposed for change;
- (8) the physical address and mailing address of the petitioner's representative designated under 3 AAC 110.410(e), and the telephone number, facsimile number, and electronic mail address, if any, for the representative;
  - (9) data estimating the population of the area proposed for change;
  - (10) information relating to public notice and service of the petition;
  - (11) the following tax data:
  - (A) the assessed or estimated value of taxable property in the territory proposed for change, if the proposed municipal government, or any existing municipal government for which a change is proposed, levies or proposes to levy property taxes;
  - (B) projected taxable sales in the territory proposed for change, if the proposed municipal government, or any existing municipal government for which the change is proposed, levies or proposes to levy sales taxes;
  - (C) each municipal government tax levy currently in effect in the territory proposed for change.
- (12) a three-year projection of revenue, operating expenditures, and capital expenditures for a proposed municipality, or for any existing municipality for which a change is proposed;
  - (13) information about any existing long-term municipal debt;
  - (14) information about the powers and functions of
    - (A) a proposed municipality;
  - (B) any existing municipality for which a change is proposed, before and after the proposed change; and
  - (C) alternative service providers, including regional educational attendance areas and other service areas within the area proposed for change;
    - (15) the transition plan required under 3 AAC 110.900;
- (16) information about the composition and apportionment of the governing body of
  - (A) a proposed municipality; and
  - (B) any existing municipality for which a change is proposed, before and after the proposed change;
- (17) information regarding any effects of the proposed change upon civil and political rights for purposes of 42 U.S.C. 1971 1974 (Voting Rights Act of 1965);
- (18) a supporting brief that provides a detailed explanation of how the proposal satisfies each constitutional, statutory, and regulatory standard that is relevant to the proposed commission action;
- (19) documentation demonstrating that the petitioner is authorized to file the petition under 3 AAC 110.410;
- (20) for petitions to incorporate or consolidate a home rule city or borough, the proposed municipal charter;

- (21) an affidavit from the petitioner's representative that, to the best of the representative's knowledge, information, and belief, formed after reasonable inquiry, the information in the petition is true and accurate.
- (c) The petitioner shall provide the department with a copy of the petition and supporting materials in an electronic format, unless the department waives this requirement because the petitioner lacks a readily accessible means or the capability to provide items in an electronic format.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.100; AS 29.06.450; AS 29.04.040; AS 29.06.460; AS 29.05.060; AS 44.33.812; AS 29.06.040; AS 29.06.090

## 3 AAC 110.425. LEGISLATIVE REVIEW ANNEXATION PETITIONS. (a)

Before a petition for annexation by the legislative review process may be submitted to the department under 3 AAC 110.420, the prospective petitioner shall prepare a complete draft of the prospective annexation petition and a summary of the prospective petition. The prospective petitioner shall also conduct a public hearing on the annexation proposal in accordance with (d) - (e) of this section.

- (b) The prospective annexation petition required under (a) of this section shall be prepared using forms provided by the department under 3 AAC 110.420. The summary required under (a) of this section must include a map of the territory proposed for annexation, a synopsis of the views of the prospective petitioner regarding the application of applicable annexation standards to the proposed annexation, a summary of the reasonably anticipated effects of annexation, and an abstract of the transition plan required under 3 AAC 110.990.
- (c) The prospective annexation petition and the summary shall be made available to the public on or before the first publication or posting of the notice of the hearing required under (e) of this section. The prospective petitioner shall make one copy of the prospective petition available for public review at a convenient location in or near the territory proposed for annexation for every 500 individuals reasonably estimated to reside in the territory proposed for annexation. However, the prospective petitioner need not provide more than five copies of the prospective petition for public review regardless of the population of the territory proposed for annexation. The prospective petitioner shall make the summary of the annexation proposal available for distribution to the public without charge at a convenient location in or near the territory proposed for annexation.
- (d) The public hearing required under (a) of this section must address appropriate annexation standards and their application to the annexation proposal, legislative review annexation procedures, the reasonably anticipated effects of the proposed annexation, and the proposed transition plan required under 3 AAC 110.900. The hearing must be held at a convenient location in or near the territory proposed for annexation. The hearing must allow a period for comment on the proposal from members of the public. If the prospective petitioner is a municipality, the governing body shall conduct the hearing.
- (e) In the manner provided for a hearing of the commission under 3 AAC 110.550, a prospective petitioner shall give public notice and a public service announcement of the public hearing required under (a) of this section.
- (f) The department shall specify the text of the public notice required under (e) of this section, to ensure that the notice contains the following information:

- (1) the title of the notice of the hearing;
- (2) the name of the prospective petitioner;
- (3) a brief description of the nature of the prospective legislative review annexation proposal, including the size and general location of the area under consideration;
- (4) information about where and when the prospective petition is available for public review;
- (5) information about where the public may receive, without charge, a summary of the prospective petition;
  - (6) a statement concerning who will conduct the hearing;
  - (7) a statement of the scope of the hearing;
- (8) notification that public comments will be accepted during the hearing, and a statement of any time limits to be placed on individuals who offer comments;
  - (9) the date, time, and place of the hearing;
- (10) a statement of compliance with 42 U.S.C. 12101 12213 (Americans with Disabilities Act);
- (11) the name and telephone number of a representative of the prospective petitioner to contact for additional information.
- (g) The department shall specify the text of the public service announcement required under (e) of this section, to ensure that the announcement contains the following information:
  - (1) the title of the public service announcement;
- (2) the period during which the public service announcement is requested to be broadcast:
  - (3) the name of the prospective petitioner;
  - (4) a description of the prospective proposed action;
- (5) a statement of the size and general location of the area being considered for annexation;
- (6) information about where and when the prospective petition is available for public review;
- (7) information about where the public may receive, without charge, a summary of the prospective petition;
  - (8) a statement concerning who will conduct the hearing;
  - (9) the date, time, and place of the hearing;
- (10) the name and telephone number of a representative of the prospective petitioner to contact for additional information.
- (h) When filing a petition with the department under this section, the prospective petitioner shall submit evidence of compliance with the requirements of (e) of this section, a written summary or transcript of the hearing, a copy of any written materials received during the hearing, and an audio recording of the hearing.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.040; AS 44.33.812

**3 AAC 110.430. CONSOLIDATION OF PETITIONS.** If two or more petitions pending action by the commission affect all or some portion of the same territory, the chair of the commission may consolidate the informational session, briefing schedule, department reports, commission hearing, decisional meeting, or other procedure under this chapter for one or more of those petitions. The commission may consider relevant information from concurrent or conflicting petitions during the process of rendering its decision on any one petition.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.100; AS 44.33.818; AS 29.06.450; AS 29.04.040; AS 29.06.470; AS 44.33.822; AS 29.05.060; AS 44.33.812; AS 44.33.826; AS 29.06.040; AS 44.33.814; AS 29.06.090

- **3 AAC 110.440. TECHNICAL REVIEW OF PETITION.** (a) The department shall review the petition and supporting materials to determine whether they include a budget sufficient for commission review, a transition plan sufficient for commission review, and other required information. When applicable, the department shall also determine whether the petition contains the legally required number of valid signatures. The department shall complete the technical review of the petition within 45 days after receiving it, except that the chair of the commission, for good cause, may grant the department additional time to complete its technical review.
- (b) The petitioner is primarily responsible for supplying all supplemental information and documents reasonably necessary for the technical review process, including information identifying who is registered to vote, who resides in a territory, and the number of persons who voted in the territory during the last election.
- (c) If it determines that the petition or supporting materials are deficient in form or content, the department shall consult with the chair of the commission. With the concurrence of the chair of the commission, the department shall return the defective petition or supporting materials to the petitioner for correction or completion. With the concurrence of the chair of the commission, the department shall determine whether the deficiencies in the petition are significant enough to require new authorization for the filing of the corrected or completed petition. The department shall complete the technical review of any corrections or materials needed to complete the petition within 30 days after receiving them, except that the chair of the commission, for good cause, may grant the department additional time to complete its technical review. If the department determines that the petition and brief are in substantial compliance with applicable provisions of AS 29.04, AS 29.05, AS 29.06, and this chapter, the department shall notify the petitioner that the petition and brief have been accepted for filing, and the department shall file the petition.
- (d) The petitioner may appeal to the commission a determination by the department under (c) of this section that a petition is deficient in form and content or that new authorization will be required for the filing of a corrected or completed petition.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.480; AS 44.33.020; AS 29.04.040; AS 44.33.812; AS 29.05.070; AS 29.06.040; AS 29.06.110

- **3 AAC 110.450. NOTICE OF PETITION.** (a) No later than 45 days after receipt of the department's written notice of acceptance of the petition for filing, the petitioner shall
- (1) publish public notice of the filing of the petition in a display ad format of no less than six inches long by two columns wide at least once each week for three consecutive weeks in one or more newspapers of general circulation designated by the department; if the department determines that a newspaper of general circulation, with publication at least once a week, does not circulate in the territory, the department shall require the petitioner to provide notice through other means designed to reach the public;
  - (2) post public notice of the filing of the petition in
  - (A) at least three prominent locations readily accessible to the public and in or near the territory proposed for change; and
    - (B) other locations designated by the department;
- (3) ensure that notices posted under (2) of this subsection remain posted through the deadline set under 3 AAC 110.640 by the chair of the commission for the filing of responsive briefs;
- (4) hand-deliver or mail, postage prepaid, public notice of the filing of the petition, correctly addressed to the municipalities having jurisdictional boundaries within an area extending up to 20 miles beyond the boundaries of the territory proposed for change, and to other persons and entities designated by the department; and
- (5) submit a request for a public service announcement of the filing of the petition to at least one radio or television station serving the area of the proposed change and request that it be announced for the following 14 days.
- (b) The department shall specify the text of the public notices required in (a)(1) (a)(4) of this section, to ensure that the notices contain the following information:
  - (1) the title of the notice of the filing of the petition;
  - (2) the name of the petitioner;
  - (3) a description of the proposed action;
- (4) a statement of the size and general location of the territory proposed for change;
- (5) a map of the territory proposed for change, or information where a map of the territory is available for public review;
- (6) a reference to the constitutional, statutory, and regulatory standards applicable to the commission's decision;
- (7) a reference to the statutes and regulations applicable to procedures for consideration of the petition;
  - (8) designation of where and when the petition is available for public review;
- (9) a statement that responsive briefs and comments regarding the petition may be filed with the commission;
  - (10) a reference to the regulations applicable to the filing of responsive briefs,
  - (11) the deadline for receipt of responsive briefs and comments;
- (12) the mailing address, facsimile number, and electronic mail address for the submission of responsive briefs and comments to the department;
  - (13) a telephone number for inquiries to the commission staff.
- (c) The department shall specify the text of the public service announcement required in (a)(5) of this section, to ensure that the announcement contains the following information:

- (1) the title of the public service announcement;
- (2) the period during which the public service announcement is requested to be

## broadcast;

- (3) the name of the petitioner;
- (4) a description of the proposed action;
- (5) a statement of the size and general location of the territory proposed for

## change;

- (6) a statement of where and when the petition is available for public review;
- (7) a statement that responsive briefs and comments regarding the petition may be filed with the commission;
  - (8) a statement of the deadline for responsive briefs and comments;
  - (9) a statement of where the complete notice of the filing may be reviewed;
  - (10) a telephone number for inquiries to the petitioner.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 29.06.500; AS 29.04.040; AS 44.33.812; AS 29.05.100; AS 29.06.040

- **3 AAC 110.460. SERVICE OF PETITION.** (a) No later than 25 days after receipt of the department's notice of acceptance of the petition for filing, the petitioner shall hand-deliver or mail, postage prepaid, one complete set of petition documents to every municipality within an area extending 20 miles beyond the boundaries of the territory proposed for change, and to other interested persons and entities designated by the department. Copies of the petition documents, including maps and other exhibits, must conform to the originals in color, size, and other distinguishing characteristics.
- (b) From the first date of publication of notice of the filing of the petition under 3 AAC 110.450(a)(1), through the last date on which the petition may be subject to action by the commission, including the last date of proceedings of the commission ordered by a court of competent jurisdiction, the petitioner shall make a full set of petition documents, including public notices, responsive briefs, the reply brief, and department reports, available for review by the public at a central and convenient location such as a municipal office or public library. The petition documents must be available for review during normal working hours, and the petitioner shall accommodate specific requests for public review of the petition documents at reasonable times in the evening and on weekend days. All published and posted notices of filing of a petition must identify the specific location of the petition documents, and the hours when the documents can be reviewed.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 29.06.500; AS 29.04.040; AS 44.33.812; AS 29.05.100; AS 29.06.040

**3 AAC 110.470. PROOF OF NOTICE AND SERVICE.** No later than 50 days after receipt of the department's written notice of acceptance of the petition for filing, the petitioner shall deliver to the department five additional complete sets of petition documents and an affidavit that the notice, posting, service, deposit, and publishing requirements of 3 AAC 110.450 - 3 AAC 110.460 have been satisfied. Copies of the petition documents, including maps and other exhibits, must conform to the originals in color, size, and other distinguishing characteristics.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 29.06.500; AS 29.04.040; AS 44.33.812; AS 29.05.100; AS 29.06.040

- **3 AAC 110.480. RESPONSIVE BRIEFS AND WRITTEN COMMENTS.** (a) If an interested person or entity seeks to participate as a respondent to a petition, that person or entity must have the capacity to sue and be sued, and must file with the department an original and five complete copies of a responsive brief containing facts and analyses favorable or adverse to the petition. If the respondent is a group, the group shall designate one person to represent the group. Copies of the responsive briefs, including maps and other exhibits, must conform to the original in color, size, and other distinguishing characteristics. The respondent shall provide the department with a copy of the responsive brief in an electronic format, unless the department waives this requirement because the respondent lacks a readily accessible means or the capability to provide items in an electronic format.
- (b) The responsive brief, and any companion exhibits, must be filed with an affidavit by the respondent that, to the best of the respondent's knowledge, information, and belief, formed after reasonable inquiry, the responsive brief and exhibits are founded in fact and are not submitted to harass or to cause unnecessary delay or needless expense in the cost of processing the petition.
- (c) A responsive brief must be received by the department in a timely manner in accordance with 3 AAC 110.640. A responsive brief must be accompanied by an affidavit of service of two copies of the brief on the petitioner by regular mail, postage prepaid, or by hand-delivery.
- (d) An interested person or entity may file with the department written comments supporting or opposing the petition. Upon receiving those comments, the department shall provide promptly a copy of the written comments to the petitioner by hand-delivery, electronic mail, facsimile, or postage-prepaid mail. If the written comments, including attachments, exceed 20 pages or if they include colored materials or materials larger than 11 inches by 17 inches, the correspondent shall provide an additional five complete sets of the written comments to the department. Copies of the written comments, including attachments, must conform to the original in color, size, and other distinguishing characteristics. Written comments must be received by the department in a timely manner in accordance with 3 AAC 110.640.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.110; AS 29.06.130; AS 29.04.040; AS 29.06.480; AS 29.05.080; AS 29.06.500; AS 29.05.100; AS 44.33.812; AS 29.06.040

**3 AAC 110.490. REPLY BRIEF.** The petitioner may file an original and five copies of a single reply brief in response to all responsive briefs and written comments filed timely under 3 AAC 110.480. The petitioner shall provide the department with a copy of the reply brief in an electronic format, unless the department waives this requirement because the petitioner lacks a readily accessible means or the capability to provide items in an electronic format. The reply brief must be received by the department in a timely manner in compliance with 3 AAC 110.640. The reply brief must be accompanied by an affidavit of service of the brief on all respondents by regular mail, postage prepaid, or by hand-delivery.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.110; AS 29.06.130; AS 29.04.040; AS 29.06.480; AS 29.05.080; AS 29.06.500; AS 29.05.100; AS 44.33.812; AS 29.06.040

- **3 AAC 110.500. LIMITATIONS ON ADVOCACY.** (a) Unless otherwise ordered by the commission, for good cause shown, the commission will not, and the department may not, accept a document, letter, or brief for filing and consideration except in accordance with the procedures, timeframes, hearings, and meetings specified in 3 AAC 110.400 3 AAC 110.660.
- (b) A member of the commission is prohibited from ex parte contact and communication with any person except the staff of the commission, concerning a matter pending before the commission that has been filed as a petition, from the date the petition was first submitted to the department through the last date on which the petition may be subject to action by the commission, including the last date of proceedings of the commission ordered by a court of competent jurisdiction.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.110; AS 29.06.130; AS 29.04.040; AS 29.06.480; AS 29.05.080; AS 29.06.500; AS 29.05.100; AS 44.33.812; AS 29.06.040

- **3 AAC 110.510. INFORMATIONAL SESSIONS.** (a) If the department determines that persons or entities within or near the area of the proposed change have not had adequate opportunity to be informed about the scope, benefits and detriments of the proposed change, the department shall require the petitioner to conduct informational sessions, and to submit a recording, transcription, or summary of those sessions to the department.
- (b) The department may not proceed with the processing of the petition until the petitioner has certified, by affidavit, that the informational session requirements of this section have been met.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.110; AS 29.06.130; AS 29.04.040; AS 29.06.480; AS 29.05.080; AS 29.06.500; AS 29.05.100; AS 44.33.812; AS 29.06.040

- **3 AAC 110.520. DEPARTMENTAL PUBLIC MEETINGS.** (a) During its investigation and analysis of a petition for incorporation, the department shall convene at least one public meeting in the territory proposed for incorporation. During its investigation and analysis of a petition for a change other than incorporation, the department may convene at least one public meeting in or near the territory proposed for change.
- (b) Notice of the date, time, and place of the public meeting under (a) of this section must be mailed, postage prepaid, to the petitioner and to each respondent at least 15 days before the public meeting. The department shall publish the notice at least once each week, for two consecutive weeks, immediately preceding the date of the meeting, in a newspaper of general circulation selected by the department to reach the people and entities within or near the area of the proposed change. If the department determines that a newspaper of general circulation, with publication at least once a week, does not circulate in the area of the proposed change, the department shall provide notice through other means designed to reach the public. The petitioner shall post notice of the meeting in at least three prominent locations readily accessible to the public in or near the territory proposed for change, and at the same location where the petition documents are available for review, for at least 14 days immediately preceding the date of the meeting. On or before the date of the public meeting, the petitioner shall submit to the department an affidavit certifying that the posting requirements of this subsection have been met.
- (c) Staff assigned to the commission shall preside at the public meeting. If the public meeting is held within the time period established under 3 AAC 110.640 for receiving written comments, the presiding staff person shall accept written materials submitted at the public meeting. However, except in extraordinary circumstances, the petitioner and the respondents may not submit further written materials at the meeting. The public meeting shall be recorded and summarized in the report with recommendations of the department prepared under 3 AAC 110.530.
- (d) The department may postpone the time or relocate the place of the public meeting by conspicuously posting notice of the postponement or relocation at the original time and location of the public meeting, if the meeting is relocated within the same community or territory, and is rescheduled no more than 72 hours after the originally scheduled time.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.480; AS 29.05.080; AS 44.33.812; AS 29.06.040; AS 29.06.090; AS 29.06.110

- **3 AAC 110.530. DEPARTMENTAL REPORT.** (a) The department shall investigate and analyze a petition filed with the department under this chapter, and shall submit to the commission a written report of its findings and recommendations regarding the petition.
- (b) The department shall mail to the petitioner and respondents its preliminary report with recommendations before submitting its final report with recommendations to the commission. Within 24 hours after receipt of the preliminary report with recommendations, the petitioner shall place a copy of the report with the petition documents available for review.
- (c) The petitioner, respondents, and other interested persons may submit to the department written comments pertaining directly to the preliminary report with recommendations. The written comments must be received by the department in a timely manner in accordance with 3 AAC 110.640.

(d) In its final written report with recommendations, the department shall consider timely submitted written comments addressing the preliminary report with recommendations.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.110; AS 29.06.490; AS 29.04.040; AS 44.33.812; AS 29.05.080; AS 29.06.040

- **3 AAC 110.540. AMENDMENTS AND WITHDRAWAL.** (a) A petitioner may amend or withdraw the original petition at any time before the first mailing, publishing, or posting of notice of the commission's hearing on the petition under 3 AAC 110.550. The original and five copies of the amendment or withdrawal must be filed with the department. The petitioner shall provide the department with a copy of the amended petition and supporting materials in an electronic format, unless the department waives this requirement because the petitioner lacks a readily accessible means or the capability to provide items in an electronic format. If voters initiated the original petition,
- (1) the amended petition must contain the dated signatures of the same number of voters required by AS 29.04, AS 29.05, AS 29.06, or this chapter for the original petition, and must include the dated signatures of at least a majority of the same voters who signed the original petition; and
- (2) a statement withdrawing a petition must contain the dated signatures of at least 30 percent of the voters residing in the area of the proposed change, and must include at least a majority of the same voters who signed the original petition.
- (b) A petitioner shall serve the amended petition on each person and entity designated by the department, and by 3 AAC 110.400 3 AAC 110.660 to receive the original petition, and on the respondents to the original petition. A petitioner shall place a copy of the amended petition with the original petition documents, post the public notice of the amended petition, and submit an affidavit of service and notice in the same manner required for the original petition.
- (c) The chair of the commission may determine whether the amendment is significant enough to warrant an informational session, opportunity for further responsive briefing, an additional public meeting by the department, or a repeat of any other step or process specified in 3 AAC 110.400 3 AAC 110.660. Additional informational sessions, meetings, briefings, or other steps or processes will be conducted in accordance with the procedures specified in 3 AAC 110.400 3 AAC 110.660 for the processing of the original petition, except that the chair of the commission may shorten the timing.
- (d) A petitioner may not amend or withdraw the original petition after the first mailing, publishing, or posting of notice of the commission's hearing on the petition, except upon a clear showing to the commission that the public interest of the state and of the persons and entities within or near the area of the proposed change is best served by allowing the proposed amendment or withdrawal.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.100; AS 29.06.450; AS 29.04.040; AS 29.06.460; AS 29.05.060; AS 44.33.812; AS 29.06.040; AS 44.33.814; AS 29.06.090

- **3 AAC 110.550. COMMISSION PUBLIC HEARING.** (a) The commission will convene one or more public hearings at convenient locations in or near the territory of the proposed change as required under AS 29.04, AS 29.05, AS 29.06, AS 44.33.810 44.33.828, and this chapter.
- (b) Notice of the date, time, place and subject of the hearing shall be(1) mailed, postage prepaid, by the department to the petitioner and to each respondent;
- (2) published by the department at least three times, with the first date of publishing occurring at least 30 days before the date of the hearing, in a display ad format no less than three inches long by two columns wide, in one or more newspapers of general circulation selected by the department to reach the people in the territory; if the department determines that a newspaper of general circulation, with publication at least once a week, does not circulate in the territory, the department shall provide notice through other means designed to reach the public; and
- (3) posted by the petitioner in at least three prominent locations readily accessible to the public in the area in which the hearing is to be held, and where the petition documents are available for review, for at least 21 days preceding the date of the hearing.
- (c) The department shall submit a request for a public service announcement of the hearing notice required under this section to at least one radio or television station serving the area of the proposed change and request that it be announced during the 21 days preceding the date of the hearing.
- (d) The commission may postpone the time or relocate the place of the hearing by conspicuously posting notice of the postponement or relocation at the original time and location of the public hearing, if the hearing is relocated within the same community or territory and is rescheduled no more than 72 hours after the originally scheduled time.
- (e) At least 14 days before the hearing, the petitioner and each respondent shall submit to the department a list of witnesses that the respective party intends to call to provide sworn testimony. The list must include the name and qualifications of each witness, the subjects about which each witness will testify, and the estimated time anticipated for the testimony of each witness. On the same date that the petitioner submits its witness list to the department, the petitioner shall provide a copy of its witness list to each respondent by hand-delivery or postage-prepaid mail. On the same date that a respondent submits its witness list to the department, the respondent shall provide a copy of its witness list to the petitioner and to all other respondents by hand-delivery or postage-prepaid mail.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.120; AS 44.33.818; AS 29.06.490; AS 29.04.040; AS 44.33.812; AS 29.05.090; AS 44.33.814; AS 44.33.826; AS 29.06.040

**3 AAC 110.560. COMMISSION HEARING PROCEDURES.** (a) The chair of the commission shall preside at the hearing, and shall regulate the time and the content of statements, testimony, and comments to exclude irrelevant or repetitious statements, testimony, and comments. The department shall record the hearing and preserve the recording. Two members of the commission constitute a quorum for purposes of a hearing under this section.

(b) As part of the hearing, the commission may include

- (1) a report with recommendations from the department;
- (2) an opening statement by the petitioner, not to exceed 10 minutes;
- (3) an opening statement by each respondent, not to exceed 10 minutes;
- (4) sworn testimony of witnesses
  - (A) with expertise in matters relevant to the proposed change; and
  - (B) called by the petitioner;
- (5) sworn testimony of witnesses
  - (A) with expertise in matters relevant to the proposed change; and
  - (B) called by each respondent;
- (6) sworn responsive testimony of witnesses
  - (A) with expertise in matters relevant to the proposed change; and
  - (B) called by the petitioner;
- (7) a period of public comment by interested persons, not to exceed three minutes for each person;
  - (8) a closing statement by the petitioner, not to exceed 10 minutes;
  - (9) a closing statement by each respondent, not to exceed 10 minutes; and
  - (10) a reply by the petitioner, not to exceed five minutes.
- (c) If more than one respondent participates, the chair of the commission, at least 14 days before the hearing, may establish for each respondent time limits on the opening and closing statements that are lower than those time limits set out in (b) of this section.
- (d) A member of the commission may question a person appearing for public comment or as a sworn witness. The commission may call additional witnesses.
- (e) A brief or document may not be filed at the time of the public hearing unless the commission determines that good cause exists for that evidence not being presented in a timely manner for written response by the petitioner or respondents, and for consideration in the reports with recommendations of the department.
- (f) The commission may amend the order of proceedings and change allotted times for presentations if amendment of the agenda will promote efficiency without detracting from the commission's ability to make an informed decision.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.120; AS 29.06.490; AS 44.33.820; AS 29.04.040; AS 44.33.812; AS 29.05.090; AS 44.33.814; AS 44.33.826; AS 29.06.040; AS 44.33.816

- **3 AAC 110.570. DECISIONAL MEETING.** (a) Within 90 days after the last commission hearing on a proposed change, the commission will convene a decisional meeting to examine the written briefs, exhibits, comments, and testimony, and to reach a decision regarding the proposed change. The commission will not receive new evidence, testimony, or briefing during the decisional meeting. However, the chair of the commission may ask the department or a person for a point of information or clarification.
- (b) Three members of the commission constitute a quorum for the conduct of business at a decisional meeting.
- (c) If the commission determines that a proposed change must be altered to meet the standards contained in the Constitution of the State of Alaska, AS 29.04, AS 29.05, AS 29.06, or this chapter, the commission may alter the proposed change and accept the petition as altered.

If the commission determines that a precondition must be satisfied before the proposed change can take effect, the commission will include that precondition in its decision. A motion to alter, impose preconditions upon, or approve a proposed change requires at least three affirmative votes by commission members to constitute approval.

- (d) If the commission determines that a proposed change fails to meet the standards contained in the Constitution of the State of Alaska, AS 29.04, AS 29.05, AS 29.06, or this chapter, the commission will reject the proposed change. If a motion to grant a proposed change receives fewer than three affirmative votes by commission members, the proposed change is rejected.
- (e) The commission will keep written minutes of a decisional meeting. Each vote taken by the commission will be entered in the minutes. The approved minutes are a public record.
- (f) Within 30 days after the date of its decision, the commission will file as a public record a written statement explaining all major considerations leading to the decision. A copy of the statement will be mailed to the petitioner, respondents, and other interested persons requesting a copy. The department shall execute and file an affidavit of mailing as a part of the public record of the proceedings.
- (g) Unless reconsideration is requested timely under 3 AAC 110.580 or the commission, on its own motion, orders reconsideration under 3 AAC 110.580, a decision by the commission is final on the day that the written statement of decision is mailed, postage prepaid, to the petitioner and the respondents.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 44.33.818; AS 29.06.500; AS 44.33.820; AS 29.04.040; AS 44.33.812; AS 44.33.822; AS 29.05.100; AS 44.33.814; AS 44.33.826; AS 29.06.040; AS 44.33.816

- **3 AAC 110.580. RECONSIDERATION.** (a) Within 18 days after a written statement of decision is mailed under 3 AAC 110.570(f), a person or entity may file an original and five copies of a request for reconsideration of all or part of that decision, describing in detail the facts and analyses that support the request for reconsideration.
- (b) Within 20 days after a written statement of decision is mailed under 3 AAC 110.570(f), the commission may, on its own motion, order reconsideration of all or part of that decision.
- (c) A person or entity filing a request for reconsideration shall provide the department with a copy of the request for reconsideration and supporting materials in an electronic format, unless the department waives this requirement because the person or entity requesting reconsideration lacks a readily accessible means or the capability to provide items in an electronic format. A request for reconsideration must be filed with an affidavit of service of the request for reconsideration on the petitioner and each respondent by regular mail, postage prepaid, or by hand-delivery. A request for reconsideration must also be filed with an affidavit that, to the best of the affiant's knowledge, information, and belief, formed after reasonable inquiry, the request for reconsideration is founded in fact, and is not submitted to harass or to cause unnecessary delay or needless expense in the cost of processing the petition.
- (d) If the person or entity filing the request for reconsideration is a group, the request must identify a representative of the group.

- (e) The commission will grant a request for reconsideration or, on its own motion, order reconsideration of a decision if the commission determines that
  - (1) a substantial procedural error occurred in the original proceeding;
  - (2) the original vote was based on fraud or misrepresentation;
- (3) the commission failed to address a material issue of fact or a controlling principle of law; or
- (4) new evidence not available at the time of the hearing relating to a matter of significant public policy has become known.
- (f) If the commission does not act on a request for reconsideration within 20 days after the decision was mailed under 3 AAC 110.570(f), the request is automatically denied. If it orders reconsideration or grants a request for reconsideration within 20 days after the decision was mailed under 3 AAC 110.570(f), the commission will allow a petitioner or respondent 10 days after the date reconsideration is ordered or the request for reconsideration is granted to file an original and five copies of a responsive brief describing in detail the facts and analyses that support or oppose the decision being reconsidered. The petitioner or respondent shall provide the department with a copy of the responsive brief in an electronic format, unless the department waives this requirement because the petitioner or respondent lacks a readily accessible means or the capability to provide items in an electronic format.
- (g) Within 90 days after the department receives timely filed responsive briefs, the commission, by means of the decisional meeting procedure set out in 3 AAC 110.570(a)-(f), will issue a decision on reconsideration. A decision on reconsideration by the commission is final on the day that the written statement of decision is mailed, postage prepaid, to the petitioner and the respondents.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 29.06.500; AS 44.33.820; AS 29.04.040; AS 44.33.812; AS 44.33.822; AS 29.05.100; AS 44.33.814; AS 44.33.826; AS 29.06.040

- **3 AAC 110.590. CERTAIN LOCAL ACTION ANNEXATIONS.** (a) Except as otherwise provided in this section, if a petition is filed with the department under a local action method provided for in AS 29.06.040(c)(2) or (c)(3) for annexation of adjacent municipally owned property or adjacent property by unanimous consent of voters and property owners, only the following procedures specified in 3 AAC 110.400 3 AAC 110.660 are required:
  - (1) filing a petition under 3 AAC 110.420;
  - (2) technical review of the petition under 3 AAC 110.440;
  - (3) notice and service of the petition under 3 AAC 110.450 3 AAC 110.470;
- (4) responsive briefs and comments under 3 AAC 110.480, except that the chair of the commission may limit the time allowed under 3 AAC 110.640 for the filing of responsive briefs and comments to 14 days from the date of first publication of the notice of filing of the petition;
- (5) a reply brief under 3 AAC 110.490, except that the chair of the commission may limit the time allowed under 3 AAC 110.640 for the filing of a reply brief to seven days from the date that the petitioner received the responsive brief;

- (6) a departmental report under 3 AAC 110.530, except that the department shall issue only one report concerning the local action annexation proposal at least 21 days before the public hearing under 3 AAC 110.550; interested persons may submit written comments to the department on its report no later than seven days before the public hearing;
- (7) the commission's public hearing under 3 AAC 110.550, except that the commission may conduct the hearing by teleconference;
  - (8) the decisional meeting under 3 AAC 110.570;
  - (9) reconsideration under 3 AAC 110.580.
- (b) The commission may expand local action procedures for annexations under (a) of this section, so that those procedures include other requirements of 3 AAC 110.400 3 AAC 110.660, such as informational sessions, and public meetings and hearings, if the commission determines that the best interests of the state will be enhanced.
- (c) The commission may relax, reduce, or eliminate the notice and service requirements of 3 AAC 110.450 3 AAC 110.470 if the commission determines that a shortened or less expensive method of public notice is reasonably designed to reach all interested persons.
  - (d) Repealed 5/19/02
- (e) If the commission determines that the balanced best interests of the locality and the state are enhanced by statewide participation, the commission may convert a local action petition for an annexation described in (a) of this section to a legislative review petition.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 44.33.812; AS 44.33.814; AS 29.06.040; AS 44.33.826; AS 29.06.090; AS 44.33.818; AS 29.06.450

- **3 AAC 110.600. LOCAL ACTION/LOCAL OPTION ELECTIONS.** (a) In accordance with AS 29.04, AS 29.05, and AS 29.06, the commission will notify the director of elections of its acceptance of a local action or local option petition proposing city reclassification under AS 29.04, municipal incorporation under AS 29.05, and municipal dissolution, merger, or consolidation under AS 29.06.
- (b) If AS 29.06.040 requires a municipal election for a proposed annexation or detachment, the commission will notify the clerk of the municipality proposed for change of the commission's acceptance of a local action petition. The election must be administered by the municipality proposed for change at the municipality's own cost, and in the manner prescribed by its municipal election ordinances, except that the commission may specify the wording of the ballot measure and broaden the election notice requirements.
- (c) Under AS 29.06.040(c) and AS 44.33.812(a)(2), the commission may approve a petition for annexation subject only to approval by a majority of the aggregate voters who vote on the question within the area proposed for annexation and the annexing municipality. If the territory proposed for annexation is uninhabited, the commission may approve a petition for annexation of that territory subject only to approval by a majority of the voters who vote on the question within the annexing municipality.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.140; AS 29.06.510; AS 29.04.040; AS 44.33.812; AS 29.05.110; AS 29.05.120; AS 29.06.040

- **3 AAC 110.610. LEGISLATIVE REVIEW.** (a) The commission may determine during the course of proceedings that a legislative review petition must be amended and considered as a local action or local option petition, if the commission determines that the balanced best interests of the locality and the state are enhanced by local participation.
- (b) If a decision of the commission requires legislative review, the commission will present a recommendation for the decision to the legislature during the first 10 days of a regular session in accordance with art. X, sec. 12, Constitution of the State of Alaska.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 44.33.812; AS 44.33.822; AS 29.06.040; AS 44.33.826; AS 29.06.090; AS 44.33.828; AS 29.06.450

**3 AAC 110.620. JUDICIAL REVIEW.** A final decision of the commission made under AS 29.04, AS 29.05, AS 29.06, or this chapter may be appealed to the superior court in accordance with the Administrative Procedure Act (AS 44.62).

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 29.06.500; AS 29.04.040; AS 44.33.812; AS 29.05.100; AS 29.06.040

- **3 AAC 110.630. EFFECTIVE DATE AND CERTIFICATION.** (a) Except as provided in (b) or (c) of this section, a final decision of the commission is effective when
- (1) notification of compliance with 42 U.S.C. 1973c (Voting Rights Act of 1965) is received from the United States Department of Justice;
- (2) certification of the legally required voter approval of the commission's final decision is received from the director of elections or the appropriate municipal official; and
- (3) 45 days have passed since presentation of the commission's final decision on a legislative review petition was made to the legislature and the legislature has not disapproved the decision.
- (b) The effective date of a merger or consolidation is the date set by the director of elections for the election of officials of the remaining or new municipality, if the provisions of (a) of this section have also been satisfied.
- (c) The commission may defer the effective date of a city reclassification under AS 29.04, municipal incorporation under AS 29.05, or municipal annexation, detachment, merger, consolidation, or dissolution under AS 29.06 for a period of no more than two years.
- (d) When the requirements in (a) of this section have been met, the department shall issue a certificate describing the effective change. The department shall hand-deliver or mail, postage prepaid, a copy of the certificate to the municipality that has been changed, and shall file a copy of the certificate in each recording district of all territory within the municipality that has been changed.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.140; AS 29.06.510; AS 29.04.040; AS 44.33.812; AS 29.05.120; AS 29.06.040; AS 44.33.828

- **3 AAC 110.640. SCHEDULING.** (a) The chair of the commission shall set or amend the schedule for action on a petition.
- (b) In a schedule under (a) of this section, and except as provided by 3 AAC 110.590 for certain local action annexations, the chair of the commission shall allow at least
- (1) 49 days after the date of initial publication or posting of notice of the filing of a petition, whichever occurs first, for receipt by the department of a responsive brief or written comments concerning the petition;
- (2) 14 days after the date of service of a responsive brief on the petitioner for the receipt by the department of a reply brief from the petitioner;
- (3) 28 days after the date of mailing of a departmental preliminary report with recommendations to the petitioner for receipt of written summary comments to the department; and
- (4) 21 days between the date of mailing of a final report with recommendations by the department to the petitioner and the commission hearing on the petition.
- (c) The commission may postpone proceedings on a petition that has been accepted for filing to allow concurrent consideration and action on another petition that pertains to some or all of the same territory and that has either been accepted for filing or is anticipated to be filed. The commission may postpone the proceedings for an anticipated competing petition only if the anticipated competing petition is received by the department no later than 90 days after the date of the first publication of notice of the earlier petition under 3 AAC 110.450.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.090; AS 44.33.814; AS 29.06.110; AS 29.04.040; AS 29.06.120; AS 29.05.070; AS 29.06.480; AS 29.05.080; AS 29.06.490; AS 29.05.090; AS 44.33.020; AS 44.33.826; AS 29.06.040; AS 44.33.812

- **3 AAC 110.650. RESUBMITTALS AND REVERSALS.** Except upon a special showing to the commission of significantly changed conditions, a petition will not be accepted for filing that
- (1) is substantially similar to a petition denied by the commission, rejected by the legislature, or rejected by the voters during the immediately preceding 24 months; or
- (2) requests a substantial reversal of a decision of the commission that first became effective during the immediately preceding 24 months.

Authority: Art. X, sec. 12, Ak Const.; AS 29.06.130; AS 29.06.450; AS 29.04.040; AS 29.06.500; AS 29.05.100; AS 44.33.812; AS 29.06.040; AS 29.06.090

**3 AAC 110.660. PURPOSE OF PROCEDURAL REGULATIONS; RELAXATION OR SUSPENSION OF PROCEDURAL REGULATION.** The purpose of the procedural requirements set out in 3 AAC 110.400 - 3 AAC 110.660 is to facilitate the business of the commission, and will be construed to secure the reasonable, speedy, and inexpensive determination of every action and proceeding. Unless a requirement is strictly provided for in the Constitution of the State of Alaska, AS 29, or AS 44.33.810 - 44.33.849, the commission may relax or suspend a procedural regulation if the commission determines that a strict adherence to the regulation would work injustice, would result in a substantially uninformed decision, or would not serve relevant constitutional principles and the broad public interest.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.090; AS 29.06.450; AS 29.04.040; AS 44.33.812; AS 29.05.100; AS 29.06.040

#### ARTICLE 13. GENERAL PROVISIONS.

#### Section

- 900. Transition
- 910. Statement of non-discrimination
- 920. Determination of community
- 970. Determination of essential city or borough services
- 980. Determination of best interests of the state
- 990. Definitions
- **3 AAC 110.900. TRANSITION.** (a) A petition for incorporation, annexation, merger, or consolidation must include a practical plan that demonstrates the capacity of the municipal government to extend essential city or essential borough services into the territory proposed for change in the shortest practicable time after the effective date of the proposed change. A petition for city reclassification under AS 29.04, or municipal detachment or dissolution under AS 29.06, must include a practical plan demonstrating the transition or termination of municipal services in the shortest practicable time after city reclassification, detachment, or dissolution.
- (b) Each petition must include a practical plan for the assumption of all relevant and appropriate powers, duties, rights, and functions presently exercised by an existing borough, city, unorganized borough service area, and other appropriate entity located in the territory proposed for change. The plan must be prepared in consultation with the officials of each existing borough, city, and unorganized borough service area, and must be designed to effect an orderly, efficient, and economical transfer within the shortest practicable time, not to exceed two years after the effective date of the proposed change.
- (c) Each petition must include a practical plan for the transfer and integration of all relevant and appropriate assets and liabilities of an existing borough, city, unorganized borough service area, and other entity located in the territory proposed for change. The plan must be prepared in consultation with the officials of each existing borough, city, and unorganized borough service area wholly or partially included in the area proposed forthe change, and must be designed to effect an orderly, efficient, and economical transfer within the shortest practicable time, not to exceed two years after the date of the proposed change. The plan must specifically address procedures that ensure that the transfer and integration occur without loss of value in assets, loss of credit reputation, or a reduced bond rating for liabilities.
- (d) Before approving a proposed change, the commission may require that all boroughs, cities, unorganized borough service areas, or other entities wholly or partially included in the area of the proposed change execute an agreement prescribed or approved by the commission for the assumption of powers, duties, rights, and functions, and for the transfer and integration of assets and liabilities.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.06.090; AS 29.06.130; AS 29.04.040; AS 29.06.150; AS 29.05.100; AS 29.06.160; AS 29.05.130; AS 44.33.812; AS 29.05.140; AS 29.06.040

**3 AAC 110.910. STATEMENT OF NON-DISCRIMINATION.** A petition will not be approved by the commission if the effect of the proposed change denies any person the enjoyment of any civil or political right, including voting rights, because of race, color, creed, sex, or national origin.

Authority: Art. X, sec. 12, Ak Const.; AS 44.33.812

- **3 AAC 110.920. DETERMINATION OF COMMUNITY.** (a) In determining whether a settlement comprises a community, the commission may consider relevant factors, including whether the
  - (1) settlement is inhabited by at least 25 individuals;
- (2) inhabitants reside permanently in a close geographical proximity that allows frequent personal contacts and comprise a population density that is characteristic of neighborhood living; and
- (3) inhabitants residing permanently at a location are a discrete and identifiable social unit, as indicated by such factors as school enrollment, number of sources of employment, voter registration, precinct boundaries, permanency of dwelling units, and the number of commercial establishments and other service centers.
- (b) Absent a specific and persuasive showing to the contrary, the commission will presume that a population does not constitute a community if
- (1) public access to or the right to reside at the location of the population is restricted;
- (2) the population is adjacent to a community and is dependent upon that community for its existence; or
- (3) the location of the population is provided by an employer and is occupied as a condition of employment primarily by persons who do not consider the place to be their permanent residence.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 44.33.812

#### 3 AAC 110.970. DETERMINATION OF ESSENTIAL CITY OR BOROUGH

- **SERVICES.** (a) If a provision of this chapter provides for the identification of essential borough services, the commission will determine those services to consist of those mandatory and discretionary powers and facilities that, as determined by the commission,
  - (1) are reasonably necessary to the territory; and
  - (2) cannot be provided more efficiently and more effectively
  - (A) through some other agency, political subdivision of the state, regional educational attendance area, or coastal resource service area; or
  - (B) by the creation or modification of some other political subdivision of the state, regional educational attendance area, or coastal resource service area.
  - (b) The commission may determine essential borough services to include
    - (1) assessing and collecting taxes;
    - (2) providing primary and secondary education;
    - (3) planning, platting, and land use regulation; and

- (4) other services that the commission considers reasonably necessary to meet the borough governmental needs of the territory.
- (c) If a provision of this chapter provides for the identification of essential city services, the commission will determine those services to consist of those mandatory and discretionary powers and facilities that, as determined by the commission,
  - (1) are reasonably necessary to the community; and
  - (2) cannot be provided more efficiently and more effectively
  - (A) through some other agency, political subdivision of the state, regional educational attendance area, or coastal resource service area; or
  - (B) by the creation or modification of some other political subdivision of the state, regional educational attendance area, or coastal resource service area.
  - (d) The commission may determine essential city services to include
    - (1) levying taxes;
    - (2) for a city in the unorganized borough, assessing and collecting taxes;
- (3) for a first class or home rule city in the unorganized borough, providing primary and secondary education in the city;
  - (4) public safety protection;
  - (5) planning, platting, and land use regulation; and
- (6) other services that the commission considers reasonably necessary to meet the local governmental needs of the community.

(Eff. 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.05.100; AS 29.06.450; AS 29.04.040; AS 29.06.040; AS 29.06.500; AS 29.05.011; AS 29.06.090; AS 44.33.812; AS 29.05.031; AS 29.06.130

**3 AAC 110.980. DETERMINATION OF BEST INTERESTS OF THE STATE.** If a provision of AS 29 or this chapter requires the commission to determine whether a proposed municipal boundary change or other commission action is in the best interests of the state, the commission will make that determination on a case-by-case basis, in accordance with applicable provisions of the Constitution of the State of Alaska, AS 29.04, AS 29.05, AS 29.06, and this chapter, and based on a review of

- (1) the broad policy benefit to the public statewide; and
- (2) whether the municipal government boundaries that are developed serve
  - (A) the balanced interests of citizens in the area proposed for change;
  - (B) affected local governments; and
  - (C) other public interests that the commission considers relevant.

(Eff. 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 29.05.100; AS 29.06.450; AS 29.04.040; AS 29.06.040; AS 29.06.500; AS 29.05.011; AS 29.06.090; AS 44.33.812; AS 29.05.031; AS 29.06.130

- **3 AAC 110.990. DEFINITIONS.** Unless the context indicates otherwise, in this chapter
- (1) "borough" means a general law borough, a home rule borough, or a unified municipality;
- (2) "coastal resource service area" means a service area established and organized under AS 29.03.020 and AS 46.40.110 46.40.180;
  - (3) "commission" means the Local Boundary Commission;
- (4) "commissioner" means the commissioner of community and economic development;
- (5) "community" means a social unit comprised of 25 or more permanent residents as determined under 3 AAC 110.920;
- (6) "contiguous" means, with respect to territories and properties, adjacent, adjoining, and touching each other;
- (7) "department" means the Department of Community and Economic Development;
- (8) "mandatory power" means an authorized act, duty, or obligation required by law to be performed or fulfilled by a municipality in the course of its fiduciary obligations to citizens and taxpayers; "mandatory power" includes one or more of the following:
  - (A) assessing, levying, and collecting taxes;
  - (B) providing education, public safety, public health, and sanitation

services;

- (C) planning, platting and land use regulation;
- (D) conducting elections; and
- (E) other acts, duties, or obligations required by law to meet the local governmental needs of the community;
- (9) "model borough boundaries" means those boundaries set out in the commission's publication Model Borough Boundaries, revised as of June 1997 and adopted by reference;
- (10) "permanent resident" means a person who has maintained a principal domicile in the territory proposed for change under this chapter for at least 30 days immediately preceding the date of acceptance of a petition by the department, and who shows no intent to remove that principal domicile from the territory at any time during the pendency of a petition before the commission;
- (11) "political subdivision" means a borough or city organized and operated under state law;
- (12) "property owner" means a legal person holding a vested fee simple interest in the surface estate of any real property including submerged lands; "property owner" does not include lienholders, mortgagees, deed of trust beneficiaries, remaindermen, lessees, or holders of unvested interests in land;
- (13) "regional educational attendance area" means an educational service area established and organized under AS 14.08 and AS 29.03.020;
- (14) "witnesses with expertise in matters relevant to the proposed change" means individuals who are
  - (A) specialists in relevant subjects, including municipal finance, municipal law, public safety, public works, public utilities, and municipal planning; or

(B) long-standing members of the community or region that are directly familiar with social, cultural, economic, geographic, and other characteristics of the community or region.

(Eff. 7/31/92, Register 123; am 5/19/02, Register 162); Authority: Art. X, sec. 12, Ak Const.; AS 44.33.812

**Editor's note:** The Local Boundary Commission's publication *Model Borough Boundaries*, adopted by reference in 3 AAC 110.990, is on file at the offices of the Local Boundary Commission staff, Department of Community and Economic Development, 550 W. 7th Ave., Suite 1770, Anchorage, Alaska, and is available at the web site of the Department of Community and Economic Development, at www.dced.state.ak.us/cbd/lbc/lbc.htm.

### PETITIONER'S CHECKLIST FOR NOTICE, SERVICE, AND DEPOSIT OF PETITION FOR INCORPORATION OF A SECOND CLASS CITY OF NAUKATI

ACTION	BASIS IN LAW	DEADLINE
Make a full set of petition documents and applicable laws available for public review at the Naukati Connection Store and Post Office.	3 AAC 110.460(b)	May 3, 2004
At the Petitioner's discretion, the materials may also be made available at the Naukati church bulletin board; Naukati cabins laundromat bulletin board; and Naukati School bulletin board.		
Hand deliver or mail notice of the filing of the Petition to the:  1. Mayor, City of Coffman Cove; 2. Mayor, City of Craig; 3. Mayor, City of Klawock; and 4. Mayor, City of Thorne Bay.	3 AAC 110.450(a)(4)	Notice must be mailed by May 3, 2004. Addresses are provided in DCED letter.
Submit the request for public service announcement of the filing of the Petition to KRBD FM. The request may be submitted to other radio or television stations at the Petitioner's discretion.	3 AAC 110.450(a)(5)	The request for the public service announcement must be mailed by May 3, 2004.
Publication of the notice of filing of the Petition in the <i>Island News</i> as a display ad.	3 AAC 110.450(a)(1)	DCED has arranged for publication on behalf of the Petitioner on: 1. Monday, May 3, 2004; 2. Monday, May 10, 2004; and 3. Monday, May 17, 2004
Publication of the notice of the filing of the Petition the <i>Ketchikan Daily News</i> as a display ad.	At the discretion of the Petitioner.	At the discretion of the Petitioner.

### CHECKLIST FOR NOTICE, SERVICE, AND DEPOSIT OF PETITION Page 2

Post the notice of the filing of the Petition (8.5" X 11" format) at:  1. Naukati Connection Store and Post Office; 2. Naukati church bulletin board; 3. Naukati cabins laundromat bulletin board; and 4. Naukati School bulletin board.	3 AAC 110.450(a)(2)	May 3, 2004
Post the notice of the filing of the Petition (8.5" X 11" format) at:  1. Naukati Connection Store and Post Office; 2. Naukati church bulletin board; 3. Naukati cabins laundromat bulletin board; and 4. Naukati School bulletin board.	3 AAC 110.450(a)(3)	Periodically, on a reasonable basis, until the close of the comment period on June 15 2004.
Serve a complete copy of the petition by hand delivery or mail on:  1. Mayor, City of Coffman Cove; 2. Mayor, City of Craig; 3. Mayor, City of Klawock; and 4. Mayor, City of Thorne Bay	3 AAC 110.460(a)	May 3, 2004
Add new components to the Petition documents (public notices, responsive briefs, comments, reply brief and DCED reports) available for public review at the Naukati Connection Store and Post Office.	3 AAC 110.460(b)	Within 24 hours of the receipt of new materials.
Provide five additional sets of the complete Petition to DCED.	3 AAC 110.470	Done.
Deliver to DCED the affidavit of notice, service, and deposit of petition.	3 AAC 110.470	June 22, 2004

# AFFIDAVIT OF NOTICE, SERVICE, AND DEPOSIT OF PETITION FOR INCORPORATION OF THE CITY OF NAUKATI AS A SECOND-CLASS CITY IN THE UNORGANIZED BOROUGH

l,			_, being first duly sworn	on oath, depose
and s	tate the follov	ving:		
	notice titled City of Nau which is att	day of : Public Notice – Notice of kati as a Second-Class City tached hereto as Exhibit 1 eadily accessible to the parts.	<i>y in the Unorganized Bo</i> , was posted at the follo	rough, a copy of owing prominent
	(a) (b) (c) (d)	Naukati Connection Store Naukati church bulletin bo Naukati cabins laundroma Naukati School bulletin bo	ard; t bulletin board; and	ooard;
	by me or ar	ce posted at each of the place of individual designated by r posted until June 15, 2004.	me on a reasonable bas	
		day of, 1 was mailed or hand de ns:		
	(a) (b) (c) (d)	Mayor, City of Craig;	nd	
	4. Notice w	ras also published in the <i>Isla</i> g dates:	and News for three conse	ecutive issues on
	(b) M	lay 3, 2004; lay 10, 2004; and lay 17, 2004.		
	•	ner's affidavit of publication is attached to this affidavit	•	ublication in the
		day of ent prepared by DCED of th laukati was mailed or hand o		incorporation of

• KRBD FM.

### CHECKLIST FOR NOTICE, SERVICE, AND DEPOSIT OF PETITION Page 2 $\,$

	of the public service announcement of the filing of the Petition is attached affidavit as Exhibit 3.
6. On served	the day of, 2004, a copy of the complete petition was in person or by the U.S. Mail Service, postage prepaid on the following:
( (	<ul> <li>(a) Mayor, City of Coffman Cove;</li> <li>(b) Mayor, City of Craig;</li> <li>(c) Mayor, City of Klawock; and</li> <li>(d) Mayor, City of Thorne Bay.</li> </ul>
availabl Petition proceed record respons availabl	the day of, 2004, a full set of petition documents was made le for public review at the Naukati Connection Store and Post Office. The er acknowledges its obligation to make future Petition documents in this ding available for public review at that location as they are added to the in this proceeding. Those documents include all public notices, sive briefs, the reply brief, and DCED reports. All documents will remain le for public review through the last date on which the Petition may be to action by Local Boundary Commission.
	SIGNATURE OF AFFIANT
SUBSC	CRIBED AND SWORN TO before me this day of, 2004.
	Notary Public in and for the State of Alaska My Commission Expires:
Attached here Exhibit 1:  Exhibit 2: Exhibit 3:	to are:  Public Notice – Notice of Filing of Petition for Incorporation of the City of Naukati as a Second-Class City in the Unorganized Borough.  Evidence of publication of the notice in the Island News.  Public service announcement of the filing of the petition.



## PUBLIC NOTICE

Notice of Filing of Petition for Incorporation of the City of Naukati as a Second-Class City in the Unorganized Borough

Under AS 29.05.060(12), qualified voters of Naukati have filed a petition with the Alaska Local Boundary Commission (LBC) for incorporation of the "City of Naukati" as a second-class city government.

The proposed city is on the northwest coast of Prince of Wales Island. The proposed city boundaries encompass an estimated 44 square miles of land and water (34.18 square miles of land and 9.82 miles of water), extending from the Naukati East Subdivision on the east to the shellfish farming bays and coves on the west and from Naukati Bay on the south to the Sarkar Subdivision and El Capitan Lodge on the north.

Tince of Wales Island

Total Subdivision

Petition Ex. B - Boundary of Territory for Incorporation

Forest Service (Fs) Land

LEGEND

Petition Ex. B - Boundary of Territory for Incorporation

Forest Service (Fs) Land

Private and Public

The precise legal description of the boundaries of the proposed City of Naukati is set out in the Petition A map of the territory proposed for incorporation appears at the left.

Under Article X, Section 7 of Alaska's Constitution, standards governing the incorporation of city governments are established in AS 29.05.011 – 29.05.021. Additional standards governing city incorporation have been adopted in 3 AAC 110.005 – 3 AAC 110.042 and 3 AAC 110.900 – 3 AAC 110.990.

Procedures governing incorporation of city governments are set out in AS 29.05.060 – 29.05.150 and 3 AAC 110.400 – 3 AAC 110.660.

The petition and related documents are available for public review at the Naukati Connection Store and Post Office, which is open Monday - Saturday 8 a.m. - 7 p.m. and Sunday 10 a.m. - 6 p.m.

An interested person or entity may file with the LBC written comments supporting or opposing the incorporation petition. Additionally, a person or entity with the capacity to sue and be sued may file with

the LBC a responsive brief favorable or adverse to the petition. Responsive briefs must be filed in accordance with 3 AAC 110.480. A person who files a responsive brief (as distinguished from written comments) gains certain procedural rights and duties during the incorporation proceedings. The deadline for filing responsive briefs and written comments with the LBC is <u>4:30 p.m., Tuesday, June 15, 2004.</u> Responsive briefs and written comments must be received in the office below by that deadline:

Local Boundary Commission Staff 550 West Seventh Avenue, Suite 1770 Anchorage, AK 99501-3510 Fax: 907-269-4539 Email: LBC@dced.state.ak.us

Questions concerning the proposed incorporation may be directed to LBC staff at the mailing address, email address, or facsimile number listed above. Additionally, inquiries may be directed to LBC staff by telephone at (907) 269-4560.

After the petitioner has an opportunity to answer any responsive briefs and comments, the Alaska Department of Community and Economic Development (DCED) will prepare a preliminary report on the proposal. DCED will also hold a public meeting in Naukati for the purpose of taking public comment. Notice of that meeting will be issued separately. Following comment and briefing on the incorporation proposal, DCED's preliminary report, and the public meeting, DCED will issue its final report.

The LBC will then hold at least one public hearing on the proposal in Naukati. If the LBC approves the petition, incorporation will be subject to approval by a majority of the Naukati voters casting ballots on the proposition at an election to be conducted by the State of Alaska.